

# HOUSE BILL No. 1032

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## DIGEST OF INTRODUCED BILL

**Citations Affected:** IC 2-1.5; IC 2-2.1-1-2.7; IC 3-3; IC 3-8.

**Synopsis:** Redistricting commission. Establishes a redistricting commission (commission) to create, hold hearings on, take public comment about, and recommend plans to redraw general assembly districts and congressional districts. Requires the legislative services agency (agency) to provide staff and administrative services to the commission. Establishes standards to govern the commission and the agency in the creation of redistricting plans. Provides that if the Constitution of the State of Indiana does not require the general assembly to establish legislative districts, the commission's recommendations for legislative and congressional districts become the plans that define those districts. Provides that, if the Constitution so requires, the general assembly must meet and enact redistricting plans before October 1 of a redistricting year. Authorizes the general assembly to convene in a session to act on redistricting bills at times other than the times the general assembly is currently authorized to meet. Repeals the current law establishing a redistricting commission for congressional redistricting.

**Effective:** July 1, 2015.

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**Smith M**

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January 6, 2015, read first time and referred to Committee on Elections and Apportionment.

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First Regular Session of the 119th General Assembly (2015)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in **this style type**, and deletions will appear in ~~this style type~~.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or ~~this style type~~ reconciles conflicts between statutes enacted by the 2014 Regular Session and 2014 Second Regular Technical Session of the General Assembly.

## HOUSE BILL No. 1032

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A BILL FOR AN ACT to amend the Indiana Code concerning the general assembly and to make an appropriation.

*Be it enacted by the General Assembly of the State of Indiana:*

- 1       SECTION 1. IC 2-1.5 IS ADDED TO THE INDIANA CODE AS A  
2       **NEW ARTICLE TO READ AS FOLLOWS [EFFECTIVE JULY 1,**  
3       **2015]:**  
4       **ARTICLE 1.5. REDISTRICTING OF GENERAL ASSEMBLY**  
5       **AND CONGRESSIONAL DISTRICTS**  
6       **Chapter 1. Definitions**  
7       **Sec. 1. The definitions in this chapter apply throughout this**  
8       **article.**  
9       **Sec. 2. "Agency" refers to the legislative services agency**  
10       **established by IC 2-5-1.1-7.**  
11       **Sec. 3. "Appointing authority" refers to any of the following:**  
12       **(1) The speaker of the house of representatives.**  
13       **(2) The minority leader of the house of representatives.**  
14       **(3) The president pro tempore of the senate.**  
15       **(4) The minority leader of the senate.**



1       **Sec. 4. "Bureau"** refers to the United States Department of  
2 Commerce, Bureau of the Census.

3       **Sec. 5. "Census data"** means the population data that the  
4 bureau is required to provide to the state under 13 U.S.C. 141.

5       **Sec. 6. "Census year"** refers to the year in which a federal  
6 decennial census is conducted.

7       **Sec. 7. "Commission"** refers to the redistricting commission  
8 established by IC 2-1.5-2-1.

9       **Sec. 8. "Federal decennial census"** refers to a federal decennial  
10 census conducted under 13 U.S.C. 141.

11       **Sec. 9. "House of representatives"** refers to the house of  
12 representatives of the general assembly.

13       **Sec. 10. "Ideal district population"** for a plan refers to the  
14 number equal to the quotient of the following, rounded to the  
15 nearest whole number:

16           (1) The numerator is the population of Indiana as reported by  
17 the most recent federal decennial census.

18           (2) The denominator is the number of districts required by  
19 this article for the plan.

20       **Sec. 11. (a) "Plan"** refers to any of the following:

21           (1) A plan for districts for the house of representatives.

22           (2) A plan for districts for the senate.

23           (3) A plan for congressional districts.

24       **(b)** A plan includes maps and written descriptions of the maps  
25 that define all the districts that a plan is required to have under  
26 this article.

27       **Sec. 12. "Political subdivision"** means a city, county, town, or  
28 township.

29       **Sec. 13. "Redistricting year"** refers to the year immediately  
30 following a census year.

31       **Sec. 14. "Senate"** refers to the senate of the general assembly.

## 32       **Chapter 2. Redistricting Commission**

33       **Sec. 1. As provided in this chapter, a redistricting commission**  
34 **consisting of five (5) members is established.**

35       **Sec. 2. (a)** Not later than January 15 of a redistricting year, each  
36 of the appointing authorities shall do the following:

37           (1) Appoint one (1) individual to be a commission member.

38           (2) Certify to the executive director of the agency the  
39 appointment of the individual to the commission.

40       **(b)** Not later than February 15 of a redistricting year, the  
41 members appointed under subsection (a) shall meet and appoint a  
42 fifth individual to be the commission's chair.



(c) If the commission does not appoint an individual as commission chair before March 1 of a redistricting year, the chief justice of the supreme court shall appoint a fifth individual to be the commission's chair. The chief justice shall:

(1) make the appointment before March 15 of the redistricting year; and

(2) certify the appointment to the executive director of the agency.

(d) The individual appointed commission chair must have the same qualifications as the other commission members.

**Sec. 3.** To serve on the commission, an individual must be a resident of Indiana.

**Sec. 4.** An individual may not serve on the commission if the individual has been any of the following at any time less than six (6) years before the individual's appointment to the commission:

(1) A member of the general assembly or the Congress of the United States.

(2) A candidate for election to the general assembly or the Congress of the United States.

(3) The holder of a state office (as defined in IC 3-5-2-48).

(4) An appointed public official.

(5) The chairman or treasurer of a candidate's committee of a candidate for election to the general assembly or the Congress of the United States as required by IC 3-9-1 or federal law.

(6) An individual registered as a lobbyist under IC 2-7.

**Sec. 5. (a)** Before undertaking duties as a commission member, an individual appointed under section 2 or 8 of this chapter must do each of the following:

(1) Take an oath of office.

(2) Make an affirmation that the individual will:

(A) apply the provisions of this article in an honest and independent manner; and

(B) uphold public confidence in the integrity of the redistricting process.

(3) Make a written pledge that the individual will not be a candidate for:

(A) election to the general assembly; or

(B) selection to fill a vacancy in the general assembly;

at any time before the second election for members of the general assembly after the individual's appointment to the commission.



(4) Make a written pledge that the individual will not do any of the following until plans are adopted as provided in this article:

(A) Make a contribution.

(B) Attend any function relating to the election of a candidate.

(C) Serve as a member of a candidate's committee.

(D) Serve as a precinct committeeman or a precinct vice committeeman.

(E) Serve as a member of a central committee.

(F) Serve as a member of a national committee.

(G) Be employed by a political party.

The definitions in IC 3-5-2 apply throughout this subdivision.

(b) A member's oath, affirmation, and pledge shall be filed with the agency.

Sec. 6. An individual serves as a commission member until the earlier of the following:

(1) The individual vacates the individual's membership on the commission.

(2) The appointment of a new commission under this chapter following a federal decennial census.

Sec. 7. A commission member may be removed from office for substantial neglect of duty, gross misconduct in office, or inability to discharge the duties of office as provided by law for the removal of other public officers.

Sec. 8. (a) If the position of commission chair becomes vacant, the commission shall appoint an individual to fill the vacancy not later than fifteen (15) days after the vacancy occurs. If the commission does not make the appointment as provided in this subsection, the chief justice shall:

(1) make the appointment not later than thirty (30) days after the vacancy occurs; and

(2) certify the appointment to the executive director of the agency.

(b) If a vacancy other than a vacancy described in subsection (a) occurs on the commission, the leader of the caucus whose leader appointed the member whose position is vacant shall appoint an individual to fill the vacancy not later than fifteen (15) days after the vacancy occurs.

Sec. 9. The affirmative vote of five (5) commission members is necessary for the commission to take official action.

Sec. 10. Each commission member is entitled to receive the same



per diem, mileage, and travel allowances paid to members of the general assembly serving on interim study committees established by the legislative council.

Sec. 11. The agency shall provide the commission with staff and administrative services.

Sec. 12. (a) The definitions in IC 3-5-2 apply throughout this section.

(b) Subject to subsections (c) and (d), a commission member may not communicate, directly or indirectly, regarding redistricting, with any of the following:

- (1) A member of Congress.
- (2) A member of the general assembly.
- (3) An individual who holds any other public office.
- (4) An individual who has held a public office described in subdivisions (1) through (3).
- (5) A candidate for a public office described in subdivisions (1) through (3).
- (6) A member of a candidate's committee.
- (7) A precinct committeeman or a precinct vice committeeman.
- (8) A member of a central committee.
- (9) A member of a national committee.
- (10) An employee or an agent of a political party.

(c) Notwithstanding subsection (b), a commission member may communicate regarding redistricting with an individual described in subsection (b):

- (1) In public, at a public meeting held under this article.
- (2) Otherwise as permitted in subsection (d).

(d) If a commission member communicates regarding redistricting with an individual described in subsection (b), the commission member shall do the following:

- (1) If the communication is written material, the commission member shall instruct the written material to be placed in the commission's public records not later than five (5) days after the commission member reads the written material.
- (2) If the communication is other than written material, the commission member must place a written description of the communication in the commission's public records not later than five (5) days after the communication occurs. The written description must include the following information:
  - (A) The name of the individual with whom the communication occurred.



1 (B) The date and approximate time of the communication.

2 (C) A description of the nature of the communication.

3 (e) A commission member who violates this section commits  
4 gross misconduct in office and is subject to removal from the  
5 commission as provided in section 7 of this chapter.

6 Chapter 3. Redistricting Procedure

7 Sec. 1. (a) Before January 1 of a redistricting year, the agency  
8 shall acquire any hardware, software, and supplies necessary to  
9 assist the commission in the performance of the commission's  
10 duties under this article.

11 (b) At any time, the agency may acquire additional hardware,  
12 software, and supplies the executive director of the agency  
13 considers necessary to assist the commission in performance of the  
14 commission's duties under this article.

15 Sec. 2. Not later than March 15 of a redistricting year, the  
16 commission's chair shall convene the commission to do the  
17 following:

18 (1) Organize the commission.

19 (2) Receive reports from the agency concerning the following:

20 (A) Information relating to the receipt of census data from  
21 the bureau.

22 (B) The readiness of the agency to assist the commission's  
23 work.

24 (C) Any other matter on which a report is requested by the  
25 commission.

26 (3) Provide initial instructions to the agency regarding the  
27 commission's work.

28 (4) Schedule hearings required or permitted under section 5  
29 of this chapter.

30 (5) Schedule other meetings the commission considers  
31 necessary.

32 (6) Schedule the receipt of maps from the public.

33 Sec. 3. If the agency must make a decision on a question for  
34 which no clearly applicable provision of this article or instruction  
35 of the commission provides an answer, the executive director of the  
36 agency shall submit a written request to the commission for  
37 direction.

38 Sec. 4. (a) The agency shall do the following:

39 (1) Create maps of legislative district plans and congressional  
40 district plans that conform to this article and the  
41 commission's instructions.

42 (2) Prepare written descriptions of the maps created under



subdivision (1).

(3) Evaluate maps submitted by the public for conformance with the standards set forth in IC 2-1.5-4.

(b) The agency shall produce as many different plans as the commission instructs:

(1) not earlier than May 1 of a redistricting year; and

(2) not later than May 15 of the redistricting year.

(c) The agency shall publish the maps and descriptions:

(1) prepared for the commission by the agency; and

(2) submitted to the commission from the public;

as directed by the commission not later than May 15 of a redistricting year.

Sec. 5. (a) As directed by the commission, the agency shall receive for the commission written public comments regarding the plans after publication of the plans.

(b) Not later than June 30 of a redistricting year, the commission shall conduct at least one (1) public hearing in each Indiana congressional district, and an additional meeting in Marion County, as determined by the commission.

(c) The commission may hold hearings in addition to the hearings required by subsection (b).

(d) The commission shall do the following at any hearings held under this section:

(1) Explain the redistricting procedure.

(2) Present the plans prepared for the commission by the agency.

(3) Have available the plans submitted by the public and the agency's evaluation of those plans.

(4) Hear public comments and suggestions.

(e) The commission may take other actions the commission considers appropriate to do the following:

(1) Explain the redistricting procedure or the plans to the public.

(2) Receive public comments and suggestions.

(f) The commission shall give public notice of a meeting held under this section not later than ten (10) days before the date of the meeting.

Sec. 6. (a) Not later than August 1 of a redistricting year, the commission shall meet to adopt a report to the general assembly. The report must include the following:

(1) A summary of the commission's and the agency's preparation for the commission's work.





(2) A description of the hearings held under section 5 of this chapter.

(3) A summary of the public comments and suggestions received in writing and at the hearings.

(4) The commission's recommendation to the general assembly for each of the following:

(A) A district plan for the house of representatives.

(B) A district plan for the senate.

(C) A congressional district plan.

(5) Maps for each plan, including both a statewide map and a map for each district.

(6) A bill that would enact each of the plans. This subdivision applies only if the Constitution of the State of Indiana requires the general assembly to establish legislative districts.

(b) The commission shall recommend to the general assembly the plan that the commission considers the best in meeting the standards set forth in IC 2-1.5-4.

(c) The commission may include any other information in the report that the commission considers useful to explain the commission's work or recommendations.

(d) The report required by this section must be submitted to the legislative council in an electronic format under IC 5-14-6.

Sec. 7. (a) This section does not apply if the Constitution of the State of Indiana requires the general assembly to establish legislative districts.

(b) The agency shall file the commission's report under section 6 of this chapter with the secretary of state not later than August 15 of a redistricting year.

(c) The commission's recommendations become the plans for the districts for the house of representatives, for the senate, and for congressional districts, beginning with the first general election held after the redistricting year.

Sec. 8. The amounts necessary to pay the expenses of the commission and the agency to implement this article are continuously appropriated to the agency from the state general fund.

#### Chapter 4. Redistricting Standards

Sec. 1. Districts created for the house of representatives, the senate, and the United States House of Representatives must comply with the standards of this chapter.

Sec. 2. (a) A plan for house of representatives districts must provide for one hundred (100) districts.



1 (b) A plan for senate districts must provide for fifty (50)  
2 districts.

3 (c) A plan for congressional districts must provide for as many  
4 districts as are allocated to Indiana under 2 U.S.C. 2a.

5 Sec. 3. Districts shall be established on the basis of population.

6 Sec. 4. The population of a district of the house of  
7 representatives or the senate may not deviate from the ideal  
8 district population by more than one percent (1%) of the ideal  
9 district population.

10 Sec. 5. (a) Districts must be composed of contiguous territory.

11 (b) Areas that meet only at the point of adjoining corners are  
12 not considered contiguous.

13 Sec. 6. Districts must be as compact as possible to the extent  
14 practicable while considering other provisions of this chapter and  
15 the federal Voting Rights Act.

16 Sec. 7. Districts must not breach precinct boundaries.

17 Sec. 8. To the extent possible consistent with sections 2 through  
18 6 of this chapter, district boundaries of general assembly districts  
19 must coincide with the boundaries of Indiana political subdivisions  
20 as follows:

21 (1) The commission shall minimize the number of counties  
22 and cities divided among more than one (1) district.

23 (2) Except as provided in subdivision (3), if there is a choice  
24 between political subdivisions to be divided, a more populous  
25 political subdivision shall be divided before a less populous  
26 political subdivision is divided.

27 (3) Subdivision (2) does not apply to a legislative district  
28 boundary drawn along a county line that passes through a  
29 municipality that lies in more than one (1) county.

30 Sec. 9. A plan for senate districts may not include a senate  
31 district in which is included the residence address of two (2) or  
32 more senators, one (1) or more of whose terms of office expire at  
33 the second general election held after the redistricting year.

34 Sec. 10. (a) In evaluating plans for recommendation, the  
35 commission shall consider the effect that a plan has on language  
36 minority groups and racial minority groups as required by the  
37 federal Voting Rights Act.

38 (b) The commission may use political data at least to the extent  
39 necessary to comply with the federal Voting Rights Act.

40 SECTION 2. IC 2-2.1-1-2.7 IS ADDED TO THE INDIANA CODE  
41 AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE JULY  
42 1, 2015]: Sec. 2.7. (a) This section applies only if the Constitution of



1 the State of Indiana requires the general assembly to establish  
2 legislative districts.

3 (b) The definitions in IC 2-1.5-1 apply throughout this section.

4 (c) Before October 1 of a redistricting year, the general  
5 assembly shall convene and enact bills to establish the following:

6 (1) House of representatives districts.

7 (2) Senate districts.

8 (3) Congressional districts.

9 (d) A bill to enact a redistricting plan recommended by the  
10 redistricting commission under IC 2-1.5-3 must be introduced in  
11 and considered by each house of the general assembly, without  
12 amendment, except amendments of a technical nature.

13 (e) Unless the general assembly has enacted bills described in  
14 subsection (c) at:

15 (1) a session convened under another section of this chapter;

16 or

17 (2) a special session called by the governor;

18 the general assembly may not consider a matter that is not relevant  
19 to the legislation described in subsection (c) during a session  
20 convened under this section.

21 SECTION 3. IC 3-3-2 IS REPEALED [EFFECTIVE JULY 1, 2015].  
22 (Redistricting Commission).

23 SECTION 4. IC 3-3-5-10, AS ADDED BY P.L.215-2011,  
24 SECTION 2, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
25 JULY 1, 2015]: Sec. 10. Beginning November 6, 2012, the 2001  
26 Congressional District Plan:

27 (1) adopted by the redistricting commission under IC 3-3-2

28 **(before its repeal); and**

29 (2) published in the governor's executive order 01-11 in the  
30 Indiana Register at 24 IR 3293-3298;

31 is void.

32 SECTION 5. IC 3-8-2-8, AS AMENDED BY P.L.194-2013,  
33 SECTION 13, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
34 JULY 1, 2015]: Sec. 8. (a) A declaration of candidacy for the office of  
35 United States Senator or for the office of governor must be  
36 accompanied by a petition signed by at least four thousand five  
37 hundred (4,500) voters of the state, including at least five hundred  
38 (500) voters from each congressional district.

39 (b) Each petition must contain the following:

40 (1) The signature of each petitioner.

41 (2) The name of each petitioner legibly printed.

42 (3) The residence address of each petitioner as set forth on the



petitioner's voter registration record.

(c) Except as provided in this subsection, the signature, printed name, and residence address of the petitioner must be made in writing by the petitioner. If a petitioner with a disability is unable to write this information on the petition, the petitioner may authorize an individual to do so on the petitioner's behalf. The individual acting under this subsection shall execute an affidavit of assistance for each such petitioner, in a form prescribed by the commission. The form must set forth the name and address of the individual providing assistance, and the date the individual provided the assistance. The form must be submitted with the petition.

(d) This subsection applies to a petition filed during the period:

(1) beginning on the date that a congressional district plan has been adopted under ~~IC 3-3~~; **IC 2-1.5**; and

(2) ending on the date that ~~the part of the act or order issued under IC 3-3-2 establishing~~ the previous congressional district plan is repealed or superseded.

The petition must be signed by at least four thousand five hundred (4,500) voters of Indiana, including at least five hundred (500) voters from each congressional district created by the most recent congressional district plan adopted under ~~IC 3-3~~; **IC 2-1.5**.

SECTION 6. IC 3-8-3-2, AS AMENDED BY P.L.194-2013, SECTION 21, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2015]: Sec. 2. (a) A request filed under section 1 of this chapter must be accompanied by a petition signed by at least four thousand five hundred (4,500) voters of the state, including at least five hundred (500) voters from each congressional district.

(b) Each petition must contain the following:

(1) The signature of each petitioner.

(2) The name of each petitioner legibly printed.

(3) The residence address of each petitioner as set forth on the petitioner's voter registration record.

(c) Except as provided in this subsection, the signature, printed name, and residence address of the petitioner must be made in writing by the petitioner. If a petitioner with a disability is unable to write this information on the petition, the petitioner may authorize an individual to do so on the petitioner's behalf. The individual acting under this subsection shall execute an affidavit of assistance for each such petitioner, in a form prescribed by the commission. The form must set forth the name and address of the individual providing assistance, and the date the individual provided the assistance. The form must be submitted with the petition.



1 (d) This subsection applies to a petition filed during the period:  
2 (1) beginning on the date that a congressional district plan has  
3 been adopted under ~~IC 3-3~~; **IC 2-1.5**; and  
4 (2) ending on the date that ~~the part of the act or order issued under~~  
5 ~~IC 3-3-2~~ **establishing** the previous congressional district plan is  
6 repealed or superseded.  
7 The petition must be signed by at least four thousand five hundred  
8 (4,500) voters of Indiana, including at least five hundred (500) voters  
9 from each congressional district created by the most recent  
10 congressional district plan adopted under ~~IC 3-3~~; **IC 2-1.5**.

